OMB CIRCULAR A-133 SINGLE AUDIT REPORT DECEMBER 31, 2014

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**Independent Auditors' Report On Internal** Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards E info@rubinbrown.com

The Honorable Mayor and Members of the City Council City of Olathe, Kansas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audit contained in Government Audit Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, the aggregate discretely presented component units, and the aggregate remaining fund information of the City of Olathe, Kansas (the City) as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 4, 2015. Our report includes a reference to other auditors who audited the financial statements of the Olathe Public Library, a discretely presented component unit of the City, as described in our report on the City's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect, and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected, and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit the attention of those charged with governance.



Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

### Purpose Of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rulin Brown LLP

June 4, 2015



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Independent Auditors' Report On Compliance For Each Major Federal Program; Report On Internal Control Over Compliance; And Report On Schedule Of Expenditures Of Federal Awards Required By OMB Circular A-133

The Honorable Mayor and Members of the City Council City of Olathe, Kansas

#### Report On Compliance For Each Major Federal Program

We have audited the City of Olathe, Kansas' (the City) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2014. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its federal programs.

#### Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.



#### Opinion On Each Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2014.

#### Other Matters

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with OMB Circular A-133 and which is described in the accompanying schedule of findings and questioned costs as item 2014-001. Our opinion on each major federal program is not modified with respect to this matter.

The City's response to the noncompliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

#### Report On Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect, and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented or detected, and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a deficiency in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2014-001, that we consider to be a significant deficiency.

The City's response to the internal control over compliance finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The City's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

# Report On Schedule Of Expenditures Of Federal Awards Required By OMB Circular A-133

We have audited the financial statements of the City as of and for the year ended December 31, 2014, and have issued our report thereon dated June 4, 2015, which contained an unmodified opinion on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the financial statements as a whole.

Rulin Brown LLP

June 4,2015

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## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For The Year Ended December 31, 2014

| Program  | Federal<br>CFDA<br>Number | Pass-Through<br>Identifying<br>Number | Federal<br>Expenditures |
|--|---------------------------|---------------------------------------|-------------------------|
| U.S. Department Of Housing And Urban                         |                           |                                       |                         |
| Development:   |                           |                                       |                         |
| Direct Funding -   |                           |                                       |                         |
| Fair Housing Assistance Program                              | 14.401                    |                                       | \$ 4,914                |
| Public And Indian Housing                                    | 14.850                    |                                       | 263,008                 |
| Section 8 Housing Choice Vouchers                            | 14.871                    |                                       | 2,712,655               |
| Public Housing Capital Fund                                  | 14.872                    |                                       | 254,632                 |
| Passed Through Johnson County, Kansas -                      |                           |                                       |                         |
| Community Development Block Grant                            | 14,218                    | 2012 / 2013 / 2014                    | 394,506                 |
| HOME Investment Partnerships Program                         | 14.239                    | 2014                                  | 42,472                  |
| Total U.S. Department Of Housing And Urban                   |                           |                                       | •                       |
| Development  |                           |                                       | 3,672,187               |
| U.S. Department of Transportation:                           | •                         |                                       |                         |
| Passed Through Kansas Department Of Transportation (K-DOT) - |                           |                                       |                         |
| Highway Planning And Construction                            | 20,205                    | N-0569-01                             | 2,264,922               |
| Highway Planning And Construction                            | 20.205                    | N-0595-01                             | 98,440                  |
| Highway Planning And Construction                            | 20,205                    | N-0601-01                             | 105,600                 |
| State And Community Highway Safety                           | 20.600                    | OP 1039-09                            | 29,299                  |
| State And Community Highway Safety                           | 20,600                    | AL 9917-09                            | 817                     |
| Passed Through Kansas City Area                              |                           |                                       |                         |
| Transportation Authority - (KCATA)                           |                           |                                       |                         |
| Job Access Reverse Commute                                   | 20.516                    | MO-37-X036                            | 25,188                  |
| New Freedom  | 20.521                    | MO-57-X004                            | 154,229                 |
| Total U.S. Department Of Transportation                      |                           |                                       | 2,678,495               |
| U.S. Department of Justice:                                  |                           |                                       |                         |
| Bulletproof Vest Program                                     | 16.607                    |                                       | 2,006                   |
| Passed Through Johnson County, Kansas -                      |                           |                                       |                         |
| Byrne Memorial Justice Assistance Grant                      | 16.738                    | 2011DJBX2735                          | 491                     |
| Byrne Memorial Justice Assistance Grant                      | 16.738                    | 2012DJBJA3294                         | 4,806                   |
| Total U.S. Department Of Justice                             |                           |                                       | 7,303                   |

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued) For The Year Ended December 31, 2014

| Program                                      | Federal<br>CFDA<br>Number | Pass-Through<br>Identifying<br>Number | Federal<br>Expenditures |
|--|---------------------------|---------------------------------------|-------------------------|
|  |                           |                                       |                         |
| U.S. Department of Education                 |                           |                                       |                         |
| Passed Through Kansas Department Of Aging &  |                           |                                       |                         |
| Disability Services -                        | •                         |                                       |                         |
| Safe Supportive Schools                      | 84,184                    | RPC-DBHS-47164-2014                   | 9,942                   |
| U.S. Department Of Health And Human Services |                           |                                       | •                       |
| Passed Through Kansas Department Of Aging &  |                           |                                       |                         |
| Disability Services -                        |                           |                                       |                         |
| Communities That Care                        | 93.276                    | UADMG-235204-2014                     | 9,456                   |
| U.S. Department Of Homeland Security         |                           |                                       |                         |
| Passed Through Mid-America Regional          |                           |                                       |                         |
| Council (MARC) -                             |                           |                                       |                         |
| Urban Area Security Initiative               | 97.067                    | 08-73050                              | 50,985                  |
| Urban Area Security Initiative               | 97.067                    | 732420                                | 50,903                  |
| Total U.S. Department Of Homeland Security   |                           |                                       | 101,888                 |
| Total Expenditures Of Federal Awards         |                           |                                       | \$ 6,479,271            |

## NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS December 31, 2014

## 1. Organization

The accompanying schedule of expenditures of federal awards presents the activity of all federal award programs of the City of Olathe, Kansas (the City) for the year ended December 31, 2014. All federal awards received directly from federal agencies, as well as federal awards passed through other governmental agencies, are included on the schedule.

#### 2. Basis Of Presentation

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City and is presented on the modified-accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

## 3. Local Government Contributions

Local cost sharing, as defined by the Office of Management and Budget Circular A-102, is required by certain federal grants. The amount of cost sharing varies with each program. Only the federal share of expenditures is presented in the Schedule of Expenditures of Federal Awards.

#### 4. Additional Audits

Grantor agencies reserve the right to conduct additional audits of the City's grant programs for economy, and efficiency program results which may result in disallowed costs to the City. However, management does not believe such audits would result in any disallowed costs that would be material to the City's financial position at December 31, 2014.

Notes To Schedule Of Expenditures Of Federal Awards (Continued)

# 5. Loans Outstanding

The City had the following loan balances outstanding at December 31, 2014. New loans made during the year are included in the federal expenditures presented in the schedule.

|                                      | CFDA   |             | Amount    |
|--------------------------------------|--------|-------------|-----------|
| Program Title                        | Number | Outstanding |           |
| Community Development Block Grant    | 14.218 | \$          | 1,663,220 |
| HOME Investment Partnerships Program | 14.239 |             | 1,821,180 |
|                                      |        | \$          | 3,484,400 |

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS For The Year Ended December 31, 2014

| Sect   | tion I - Summary Of Au   | ditors' Result                            | S                                 |
|--|--|---|-----------------------------------|
| Financial Statements   |  |   |                                   |
| Type of auditors' report issu  | ed:  | Unmodified                                |                                   |
| Internal control over financi  | al reporting:  |   |                                   |
| <ul> <li>Material weakness(</li> <li>Significant deficient<br/>considered to be man</li> </ul>   | y(ies) identified that are not   |   | no none reported                  |
| Noncompliance material to f  | , ,  | yes x                                     | _                                 |
| Federal Awards   |  | ·   | <b></b>                           |
| Internal control over major p  | anagna mar   |   |                                   |
| <ul> <li>Material weakness(e)</li> <li>Significant deficience</li> <li>Type of auditors' report issue programs:</li> <li>Any audit findings disclosed reported in accordance with Circular A-133?</li> <li>Identification of major progr</li> <li>CFDA Number</li> </ul> | y(ies) identified?<br>ed on compliance for major<br>that are required to be<br>Section 510(a) of OMB | yes x x yes Unmodified x yes m Or Cluster | no none reported none reported no |
| 14.871   | Section 8 Housing Choice V   | ouchers                                   |                                   |
| 14.218   | Community Development E  | Block Grant                               |                                   |
| Dollar threshold used to dist<br>type B programs:  | inguish between type A and   | \$300,000                                 |                                   |
| Auditee qualified as low-risk  | auditee?   | x yes                                     | no                                |

| SCHEDULE OF FINDINGS AND | QUESTIONED | COSTS | (Continued) |
|--------------------------|------------|-------|-------------|
|--------------------------|------------|-------|-------------|

Section II - Financial Statement Findings

None

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)

### Section III - Federal Award Findings And Questioned Costs

Finding 2014-001 – Significant Deficiency CFDA No. 14.218 U.S. Department of Housing and Urban Development Pass-Through Entity: Johnson County, Kansas Pass-Through Identifying Number: 2012/2013/2014

Criteria Or Specific Requirement: According to OMB Circular A-133, Section 205(b)(1), the value of new loans made during the year is included in the basis for determining the Federal awards expended under loan programs.

Condition: When comparing the general ledger for the program with the SEFA, it was noted that the SEFA captured only loan awards made from new federal funds in a given year for the program, rather than to also include as expenditures on the SEFA awards made from recycling the repayments of previous loans.

#### Questioned Costs: None

Cause: The City's processes and related controls were not properly designed to ensure that the value of all new loans made were included on the SEFA. The City's methodology in preparing the SEFA was to include only loan awards made from new federal funds in a given year for the program, rather than to also include as expenditures on the SEFA awards made from recycling the repayments of previous loans.

Effect: The SEFA required adjustments to ensure total program expenditures were properly reported.

**Recommendation:** The City should consider reviewing the current procedures and controls in place and determine if modifications are necessary to provide for a timely and accurate presentation of federal expenditures related to loan awards on the schedule of expenditures of federal awards. This will ensure that a complete and accurate schedule of expenditures of federal awards is prepared.

Management Response (Unaudited): The Finance Division is now aware of the SEFA requirement for loans. Therefore, the expenditures reported going forward will include the value of new loans during the year. The Finance Division will attend additional training related to OMB Circular A-133 to keep informed and educated on SEFA requirements.

Completion Date: June 1, 2015

Contact Person: Assistant Director of Finance Services

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For The Year Ended December 31, 2014

| Finding No. | CFDA No. | Program | Description  | Current Year Status |
|-------------|----------|---------|--|---------------------|
| 2013-001    | NA       | NA .    | The City did not properly report on the SEFA the federal grant expenditures incurred by the City during the year. The City included grants received, rather than expended, during the period. In addition, for amounts that are subject to reimbursement, the City only reported as revenue grant reimbursements received during the year, rather than record a receivable and corresponding revenue/deferred revenue related to amounts expended during the year. | Resolved.           |